TO: Dr. Langer

FROM: Nick Etminan, Jim Greenwood, Alaina Murphy, Misty Odom, and Marcus Peters

SUBJECT: Police Department Budget Reallocation

DATE: October 12th, 2023

CASE TITLE: Advocating for an Increase in Police Department Budget to Address Critical Issues

RECOMMENDATION(S) FOR ACTION:

In light of the proposal to reduce the police department budget by 25% and reallocate these funds, we recommend against such a substantial reduction in police funding. Instead, we should advocate for an increase in the police department budget to support the implementation of new programs. This approach ensures a balanced approach to community well-being and public safety.

BACKGROUND:

The River Forest Village Board of Trustees is currently considering a significant reduction in the police department budget by 25%. In Spring 2020, local protests emerged across the country centered on reducing violent police encounters. The protests, ultimately, began the conversation of police reform through a reallocation of funds from the police department to invest in social services to help those with mental-health issues. The River Forest Village Board of Trustees has an agenda item scheduled for discussion and vote at the September 25, 2023 meeting. The proposed item is to reduce the police department budget by 25%, and to reallocate those funds to social service departments and agencies in the community.

ANALYSIS:

Issue 1: Addressing the Local Mental Health Crisis

The Village Board needs to recognize the urgent need to address the global mental health crisis at the local level. To effectively respond to mental illness, drug addiction, and noncriminal behaviors, additional funding for social service providers and agencies is imperative. One viable solution is the adoption of a co-responder model, where police collaborate directly with mental health service providers to assist community members in crisis. ¹ This collaborative approach, along with enhanced cooperation among police, mental health service providers, and other stakeholders, can fulfill the Village Board's objectives without imposing significant extra costs. The challenge of reallocating funds from police budgets is also noteworthy due to the substantial portion allocated to salaries, pensions, and benefits for officers. ² This necessitates a careful examination of the police force size and the value of diversity in the community before making decisions. Contractual issues with police unions further complicate reform efforts, as unions often resist changes that could affect officer salaries and pensions. Additionally, the public's opinion is crucial in shaping budget reform decisions, with an overwhelming 83% supporting police reform. ³ Effective budget reallocation should align with public values and prioritize necessary police services while eliminating ineffective programs like School Resource Officers (SROs) to enhance community well-being (Appendix A)

Issue 2: Reducing Violent Police Encounters Through Training and Intervention

Minimizing violent encounters between police and community members is essential. Providing officers with enhanced de-escalation training and intervention resources is a crucial step. Professionalizing the police through improved training and performance standards can significantly reduce use-of-force incidents. Adequate funding ensures that law enforcement agencies can effectively carry out crime-fighting strategies. ⁴ Proper hiring and training practices can prevent escalations and misconduct.

The high prevalence of interactions with individuals with mental illness underscores the need for comprehensive mental health response training, including Crisis Intervention Team (CIT) training. ⁵ CIT-trained officers are better equipped to handle crisis situations effectively. Moreover, role-playing training for police officers can enhance interactions with individuals with mental illness. Balancing police training to align with the predominantly conversational nature of interactions with civilians is important to prevent escalations ⁶ (Appendix B)

Issue 3: Maintaining or Increasing Police Officer Staffing Levels

Safeguarding staffing levels of police officers is crucial to address rising criminal activity and service calls. The recruitment and retention of officers have become challenging, partly due to negative perceptions of law enforcement. ^Z Reduced police budgets have resulted in a surge in violent crimes in various cities. Lower morale among officers has led to a wave of resignations and retirements. ^B The public safety of communities benefits from investing in officer staffing, allowing for strategies focused on quality arrests of violent offenders. Positive community support and proper funding are vital to maintain officer morale and recruitment efforts. ^A significant portion of police department budgets goes towards staffing, and inadequate staffing levels can hinder department functionality. While exploring alternative approaches like contracted 911 response, there is insufficient data to support its effectiveness in addressing social injustices. Research indicates a correlation between defunding the police and rising crime rates, highlighting the need for comprehensive reform rather than budget reallocation alone. (Appendix C)

CONCLUSION/RECOMMENDATION(S) FOR ACTION:

In conclusion, we recommend advocating for an increase in the police department budget to address the critical issues identified by the Village Board. This approach will allow us to allocate resources to combat the global mental health crisis, enhance officer training, and maintain or increase staffing levels.

By investing in our police department, we can better serve our community by providing essential mental health services, reducing violent encounters, and ensuring that we have enough officers to respond to increasing demands for public safety. This balanced approach prioritizes the well-being of our community and the safety of our residents.

References

- Cobbina-Dungy, J. E., & Jones-Brown, D. "Too much policing: Why calls are made to defund the police." Punishment & Society, 25(1), 3-20. 2023.
- Cooper, Laura. "MCCA Violent Crime Survey" MCCA, 2022. https://majorcitieschiefs.com/wp-content/uploads/2022/11/MCCA-Violent-Crime-Report-2022-a nd-2021-January-to-September.pdf.
- Fleetwood, J. & Lea, J. "Defunding the police in the UK: Critical questions and practical suggestions." The Howard Journal of Crime and Justice, 61: 167–184. 2022. https://doi.org/10.1111/hojo.12468
- Higgins, Clay. "Democrats Push to Defund Police Caused Crime to Spike." Law and Crime. (2022)
- IACP. International Association of Chiefs of Police. "The State of Recruitment-A Crisis for Law Enforcement." Police Chief Online, (2017)
- Kavanagh, Shayne C., Clarence Wardell III, and Jennifer Park. "Time For Change: A Practical Approach to Rethinking Police Budgeting." GFOA. December 2020. 1-40. https://gfoaorg.cdn.prismic.io/gfoaorg/350fe9a8-57e6-4327-9e86-9fa97bd2a0d3_GFOA_Timeforchange_1.20.21.pdf.
- Kavanagh, Shayne and Park, Jennifer. "Rethinking Police and Public Safety Budgeting." ICMA.Org, 1. April 2021 icma.org/articles/pm-magazine/rethinking-police-and-public-safety-budgeting.
- Krameddine, Yasmeen I. and Peter H. Silverstone. "How to improve interactions between Police and the mentally ill." Frontiers in Psychiatry, 5. 2014. https://doi.org/10.3389/fpsyt.2014.00186
- Krameddine, Yasmeen I., David DeMarco, Robert Hassel, and Peter H. Silverstone. "A novel training program for police officers that improves interactions with mentally ill individuals and is cost-effective." Frontiers in Psychiatry, 4. 2013. https://doi.org/10.3389/fpsyt.2013.00009
- Lum, Cynthia, Koper, Christopher, and Wu, Xioyun. "Can We Really Defund the Police? A Nine-Agency Study of Police Response to Calls for Service" Sage Journals, vol. 25, iss. 3, 2021. https://journals.sagepub.com/doi/full/10.1177/10986111211035002
- Mourtgos, Scott M. and Ian T. Adams. "Assessing Public Perception of Police Use-of Force: Legal Reasonableness and Community Standards." Justice Quarterly, 37, no 5. 869-899. 2020. DOI: 10.1080/07418825.2019.1679864
- Mourtgos, Scott M., Ian T. Adams, and Justin Nix. "Elevated Police Turnover following the Summer of George Floyd Protests: A Synthetic Control Study." Criminology & Public Policy 21, no. 1. 9-33. 2021. https://doi.org/10.1111/1745-9133.12556

- Murray, Conor H., Juan L. Contreras, Caroline H. Kelly, Deborah K. Padgett, and Harold A. Pollack. "Behavioral Crisis and First Response: Qualitative Interviews with Chicago Stakeholders." Community Mental Health Journal 59, 77–84, 2023. https://doi.org/10.1007/s10597-022-00990-2.
- NJFOP. "How Defunding the Police Would Hurt Our Community." New Jersey Fraternal Order of Police. May 27, 2021. https://njfop.org/2021/05/defunding-police-would-hurt-communities/
- O'Neill-Hayes, Tara. "Assessing Calls to Defund the Police: Police Budgets and Employment Levels"

 American Action Forum, 2020.

 https://www.americanactionforum.org/research/assessing-calls-to-defund-the-police-budgets-and-employment-levels/
- O'Rourke, Anthony, Su, Rick, and Binder, Guyora. "Disbanding Police Agencies" Columbia Law Review, vol. 121, no. 4, 1327-1404, 2021. https://www-jstor-org.auth.lib.niu.edu/stable/pdf/27021389.pdf?refreqid=excelsior%3Adc98614 9229b6f999ecd8a2d45c9ec9d&ab_segments=0%2Fbasic_search_gsv2%2Fcontrol&origin=&initiat or=&acceptTC=1
- Orrick, W. Dwayne. "Best Practices Guide for Budgeting in Small Police Agencies." International Association of Chiefs of Police. 1-14. 2018.

 https://www.theiacp.org/sites/default/files/2018-08/BP-Budgeting.pdf
- PERF. "The Workforce Crisis, and What Police Agencies Are Doing About It." Police Executive Research Foundation. September 2019. https://www.policeforum.org/assets/WorkforceCrisis.pdf
- Petersen, Randy. "Defend or Defund?", Sheriff and Deputy Magazine, March 2021.
- Rahinsky, David. "An Opportunity, Not a Threat" ICMA, 2023. https://icma.org/blog-posts/opportunity-not-threat
- Ray, Rashawn. "What Does 'defund the Police' Mean and Does It Have Merit?" Brookings. June 2020. www.brookings.edu/articles/what-does-defund-the-police-mean-and-does-it-have-merit/.
- Reber, Mark, Corley, Cal. "Defunding the Police: Reflecting on the US Experience and Lessons Learned for Canada" Journal of CSWB, 2023. https://www.journalcswb.ca/index.php/cswb/article/view/315/882
- Rushin, Stephen and Roger Michalski. "Police Funding." Florida Law Review 72, no. 2. 277-330. (2020) http://scholarship.law.ufl.edu/fir/vol72/iss2/
- Stirling, Cassandra A. "Why Are Police Officers Unhappy? A Qualitative Case Study of an American Police Department." PhD diss., Northcentral University, 2022.

- Taylor, Norman E. "Defund or Rethink Policing? Promising Solutions from Canada," Police Chief 88(1), 36–41, January 2021.
- Texas State University Center for Justice Research. "Police Reform Action Brief: Reallocation of Police Funds." 2021. 1-7. http://www.centerforjusticeresearch.org/reports/defund-the-police.
- Thune, Senator John. "Demonizing and Defunding Police Has Consequences." (2021)
- Vermeer, Michael J. D., Woods, Dulani, and Jackson, Brian A. "Would Law Enforcement Leaders Support Defunding the Police? Probably If Communities Ask Police to Solve Fewer Problems." RAND Corporation. 2020. 1-19.
 - $https://www-jstor-org.auth.lib.niu.edu/stable/pdf/resrep26518.pdf?refreqid=excelsior%3Ae8d5da84fc668ea1ddb20ab72347db26\&ab_segments=0\%2Fbasic_search_gsv2\%2Fcontrol\&origin=\&initiator=\&acceptTC=1$
- Watson, A. C., Morabito, M. S., Draine, J., & Ottati, V. "Improving police response to persons with mental illness: a multi-level conceptualization of CIT." International journal of Law and Psychiatry, 31(4), 359–368. 2008. https://doi.org/10.1016/j.ijlp.2008.06.004)
- Watson, A. C., Pope, L. G., & Compton, M. T. "Police reform from the perspective of mental health services and professionals: Our role in social change." Psychiatric Services, 72(9), 1085–1087, 2021. https://doi.org/10.1176/appi.ps.202000572
- Wood, JD, Watson, AC, Barber, C. "What can we expect of police in the face of deficient mental health systems? Qualitative insights from Chicago police officers." Journal of Psychiatry and Mental Health Nursing, 28, 28–42. 2021. https://doi.org/10.1111/jpm.12691

Endnotes

- 1. J. E. Cobbina-Dungy, and D. Jones-Brown "Too much policing: Why calls are made to defund the police." Punishment and Society, 25(1), 3-20. 2023.
- 2. Tara O'Neill-Hayes, "Assessing Calls to Defund the Police: Police Budgets and Employment Levels" American Action Forum, 2020.
- https://www.americanactionforum.org/research/assessing-calls-to-defund-the-police-police-budgets-and-employment-levels/
- 3. Shayne Kavanagh, and Jennifer Park, "Rethinking Police and Public Safety Budgeting." ICMA.Org, 1. April 2021 icma.org/articles/pm-magazine/rethinking-police-and-public-safety-budgeting.
- 4. Stephen Rushin, and Roger Michalski. "Police Funding." Florida Law Review 72, no. 2. 277-330. (2020) http://scholarship.law.ufl.edu/fir/vol72/iss2/3
- 5. A. C. Watson, M. S. Morabito, J. Draine, and V. Ottati "Improving police response to persons with mental illness: a multi-level conceptualization of CIT." International journal of Law and Psychiatry, 31(4), 359–368. 2008. https://doi.org/10.1016/j.ijlp.2008.06.004)

- 6. Rashawn Ray, "What Does 'defund the Police' Mean and Does It Have Merit?" Brookings. June 2020. www.brookings.edu/articles/what-does-defund-the-police-mean-and-does-it-have-merit/.
- 7. PERF. "The Workforce Crisis, and What Police Agencies Are Doing About It." Police Executive Research Foundation. September 2019. https://www.policeforum.org/assets/WorkforceCrisis.pdf
- 8. Thune, Senator John. "Demonizing and Defunding Police Has Consequences." (2021)https://www.thune.senate.gov/public/index.cfm/2021/7/demonizing-and-defunding-police-has-consequences#:~:text=Because%20the%20%E2%80%9Cdefund%20the%20police,to%20keep%20their%20communities%20safe.
- 9. Laura Cooper, . "MCCA Violent Crime Survey" MCCA, 2022. https://majorcitieschiefs.com/wp-content/uploads/2022/11/MCCA-Violent-Crime-Report-2022-and-202 1-January-to-September.pdf.
- 10. Mark Eber, and Cal.Corley, "Defunding the Police: Reflecting on the US Experience and Lessons Learned for Canada" Journal of CSWB, 2023.

https://www.journalcswb.ca/index.php/cswb/article/view/315/882